Defra/RAS/08.003 NDA/RWMD/005 March 2008







# The 2007 UK Radioactive Waste Inventory

A Summary of Information for International Reporting

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A Summary of Information for International Reporting

Report prepared for the Department for Environment, Food and Rural Affairs (Defra) and the Nuclear Decommissioning Authority (NDA) by Pöyry Energy Limited

#### PREFACE

The Department for Environment, Food and Rural Affairs (Defra)<sup>1</sup> and the Nuclear Decommissioning Authority (NDA) have commissioned the 2007 UK Radioactive Waste Inventory (2007 Inventory) to provide information on the status of radioactive waste at 1 April 2007 and forecasts of future arisings in the UK. Its aim is to provide comprehensive and up-to-date data in an open and transparent manner for those interested in radioactive waste issues. It is part of an ongoing programme of research jointly conducted by Defra and NDA.

This report provides a summary of information from the 2007 UK Radioactive Waste Inventory to support the UK's international reporting obligations on radioactive waste.

This report has been prepared on the basis of information supplied by the UK Waste Producers to Poyry Energy, the principal contractor for the production of the 2007 Inventory. This information was verified in accordance with arrangements established by Poyry Energy.

The information given in this report represents the best available knowledge at the time of compilation of the 2007 Inventory based upon the processes, strategies and assumptions that were applicable at that time. Revision of the predictions, particularly of the long-term forecasts, may be necessary as plans change and estimates are refined.

#### 2007 Inventory documents

Information collected for producing the 2007 Inventory is presented in a series of reports, as listed below.

- A summary of the 2007 Inventory;
- The main report for the 2007 Inventory;
- A summary of Information for International Reporting (this document);
- A review of the processes contributing to radioactive wastes in the UK.
- Information on other radioactive substances that may require long-term management as radioactive waste in the UK is presented in a separate report.

These reports are available in both printed and electronic format. Detailed information on the volumes, radioactive, physical and chemical content of the 1,269 separate radioactive waste streams reported in the 2007 Inventory is only available in electronic format.

The 2007 Inventory documents can be obtained on CD-ROM from the NDA (see contact details opposite) or via the UK Radioactive Waste Inventory website <u>www.nda.gov.uk/ukinventory</u>.

<sup>&</sup>lt;sup>1</sup> The results of this work will be used in the formulation of Government policy, but views expressed in this report do not necessarily represent Government policy.

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You are invited to provide feedback to the NDA on the content, clarity and presentation of this report and the UK Radioactive Waste Inventory (i.e. the Inventory). Please do not hesitate to contact the NDA if you have any queries on the Inventory and radioactive waste issues. Such feedback and queries should be addressed to:

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An inventory of radioactive waste in the UK is compiled periodically by the Department for Environment, Food and Rural Affairs (Defra) and the Nuclear Decommissioning Authority (NDA) to provide up-to-date information essential for waste management policy development, and for regulation and planning of waste treatment, storage and long-term management.

This report provides a summary of information from the 2007 UK Radioactive Waste Inventory (2007 Inventory) to meet the UK's international reporting obligations in the field of radioactive waste. The 2007 Inventory is the latest public record of information on the sources, quantities and properties of radioactive waste in the UK at 1 April 2007 and predicted to arise after that date. This is one of a number of reports on the 2007 Inventory. The other reports are listed in References 1 and 2.

Preparation of the 2007 Inventory has involved the compilation and assessment of detailed numerical and descriptive information for 1,269 waste streams. The data have been provided by the organisations that produce radioactive wastes in the UK. These organisations are referred to as "waste producers". Waste producers have made forecasts of radioactive waste arisings in the UK based on assumptions as to the nature and scale of their future operations and activities. However, these forecasts, particularly in the longer term, may change for policy, commercial, technological or regulatory reasons, and current information may be subsequently refined.

In the UK radioactive wastes are classified in terms of the nature and quantity of radioactivity they contain and their heat-generating capacity, as high level wastes, intermediate level wastes, low level wastes, and very low level wastes.

#### High Level Wastes (HLW)

Wastes in which the temperature may rise significantly as a result of their radioactivity, so this factor has to be taken into account in the design of storage or disposal facilities.

#### Intermediate Level Wastes (ILW)

Wastes exceeding the upper boundaries for LLW, but which do not need heat to be taken into account in the design of storage or disposal facilities.

#### Low Level Wastes (LLW)

Wastes having a radioactive content not exceeding 4GBq (gigabecquerels) per tonne of alpha, or 12GBq per tonne of beta/gamma activity.

Very Low Level Waste (VLLW) is a sub-category of LLW that comprises:

Low Volume VLLW ('dustbin loads') - wastes that can be safely disposed of to an unspecified destination with municipal, commercial or industrial waste, each 0.1 cubic metre of material containing less than 400kBq (kilobecquerels) of total activity, or single items containing less than 40kBq of total activity. There are additional limits for C14 and tritium in wastes containing these radionuclides.

High Volume VLLW (bulk disposals) – wastes with maximum concentrations of 4MBq (megabecquerels) per tonne of total activity that can be disposed of to specified landfill sites. There is an additional limit for tritium in wastes containing this radionuclide.

The principal difference between the two VLLW categories is the need for controls on the total volumes of high volume VLLW being deposited at any one particular landfill site.

The UK Radioactive Waste Inventory includes HLW, ILW, LLW and high volume VLLW where there is reasonable certainty of the total waste arisings.

The major producers of waste in the UK are the civil nuclear industry, MoD and its civilian contractors, and GE Healthcare Ltd. UK data relating to defence activities have been included on a voluntary basis.

A range of non-nuclear organisations, collectively referred to in the Inventory as "Minor waste producers" (also known as "small users"), generate smaller amounts of LLW. Minor waste producers consist mainly of hospitals, educational establishments and commercial organisations. The Inventory excludes small volumes of LLW from minor waste producers that can be disposed of by "controlled burial" at landfill sites.

There has been a large increase in reported LLW in the 2007 Inventory compared to that in the previous (2004) Inventory. Newly-reported wastes in the VLLW sub-category, the inclusion of LLW in Vault 8 at the Low Level Waste Repository (LLWR), and revised volume estimates have added about 1,140,000m<sup>3</sup>.

#### 2.1 EUROPEAN UNION

As a Member State of the European Union (EU), most UK activities involving radioactive substances are governed by legislation set down under the Euratom Treaty. The Euratom Treaty established the European Atomic Energy Community. The UK became a signatory of the Treaty on its accession to the European Union in 1972.

EU activities in the field of radioactive waste have been guided to a large extent by the *"Community Plan of Action in the Field of Radioactive Waste"* prepared initially in 1980 and renewed in 1992. A later Council<sup>1</sup> Resolution in December 1994 helped to define the EU strategy in this field.

The Plan includes the requirement for continuous analysis of the situation regarding radioactive waste in the EU, and the Commission<sup>2</sup> is requested to provide the Council periodically with a report of the situation and prospects in the Member States (the so-called Situation Report). The 5<sup>th</sup> Situation Report [3] is the latest to be published and reports the position at the end of 2000. It includes waste quantities, a summary of national strategies and other pertinent information. The 5<sup>th</sup> Situation Report is an interim re-evaluation only – the previous (4<sup>th</sup>) Situation Report [4] contains an in-depth evaluation of such topics as waste generation, financing, transport, research and social issues. Data for a 6<sup>th</sup> Situation Report were compiled in 2005, and publication is expected in 2008.

The Situation Reports include the following data on radioactive wastes<sup>3</sup>:

- Waste volumes disposed of for each type of disposal. For the UK, figures are given for ocean disposal, and the LLWR and Dounreay disposal facilities;
- Waste volumes in interim storage (in terms of final conditioned form) for LILW-SL<sup>4</sup>, LILW-LL<sup>5</sup> and HLW<sup>6</sup>;
- Future waste production (in terms of final conditioned volumes) for LILW-SL, LILW-LL and HLW;
- Waste volumes (in terms of final conditioned form) normalised to 1 GW(e).y power production for each reactor type. For the UK, figures are given separately for Magnox, Advanced-Gas Cooled Reactors (AGRs) and Pressurised Water Reactors (PWRs).

<sup>&</sup>lt;sup>1</sup> The Council of the EU represents the governments of the member states, and is the main decision making body of the EU.

<sup>&</sup>lt;sup>2</sup> The European Commission is the executive body of the EU.

<sup>&</sup>lt;sup>3</sup> The waste categories reported are those in the Commission Recommendation (SEC(1999) 1302 final,

<sup>1999/669/</sup>EC, Euratom) on a classification system for solid radioactive waste. The classification system is used for reporting purposes only (i.e. it is not related to management and disposal routes for the waste).

<sup>&</sup>lt;sup>4</sup> LILW-SL is short-lived low and intermediate level radioactive waste. This is waste that is contaminated mainly with radionuclides that have half-lives of 30 years or less and for which there is negligible heat generation as a result of radioactive decay. Its long-lived alpha emitting radionuclide content is limited to 400Bq/g in the total conditioned waste volume. The volumes of LILW-SL given in this report are for wastes that satisfy this alpha-emitting radionuclide limit and also contain no beta/gamma emitting radionuclides that have half-lives of more than 30 years.

<sup>&</sup>lt;sup>5</sup> LILW-LL is long-lived low and intermediate level radioactive waste with a concentration of long half-life radionuclides above the limit for classification as short-lived waste. The waste also generates negligible heat. The volumes of LILW-LL given in this report are for wastes with a long-lived alpha-emitting radionuclide content above the stated limit or contain beta/gamma emitting radionuclides that have half-lives of more than 30 years.
<sup>6</sup> HLW is high-level waste. This is waste for which the heat generated by radioactive decay must be taken into consideration during storage and disposal. This category is the same as the UK HLW category.

#### 2.2 INTERNATIONAL ATOMIC ENERGY AGENCY

The UK is a Member State of the United Nations International Atomic Energy Agency (IAEA), which promotes the safe use of radioactive substances through a series of Safety Standard documents setting down best practice in the fields of nuclear energy production, radioactive waste management, radioactive materials transport, safety, and radiation protection.

On 12 March 2001 the UK ratified the Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management that was negotiated under the auspices of the IAEA. The Convention's primary objective is to achieve and maintain a high level of safety worldwide in spent fuel and radioactive waste management. It came into force on 18 June 2001.

Article 32 includes an obligation to submit "an inventory of radioactive waste that:

- Is being held in storage at radioactive waste management and nuclear fuel cycle facilities;
- Has been disposed of; or
- Has resulted from past practices.

This inventory shall contain a description of the material and other appropriate information available, such as volume or mass, activity and specific radionuclides."

The UK's latest national report, demonstrating compliance with the Convention, was provided to the IAEA in February 2006 [5]. National reports are subject to a process of peer review and are updated every three years.

The report includes the following data on radioactive wastes:

- Volumes of HLW, ILW and LLW in stocks (that not yet conditioned and that already conditioned).
- Expected total volumes of HLW, ILW and LLW (in terms of final conditioned volume) for stocks and projected future arisings.
- Annual disposals of LLW in the period 1991-2003.

#### 2.3 OTHER INTERNATIONAL BODIES

The UK is also a Member State of the Organisation for Economic Co-operation and Development (OECD) Nuclear Energy Agency (NEA). The general objective of the NEA in the field of radioactive waste management is to contribute to the adoption of safe and efficient policies and practices in member countries, notably through technical feasibility and long-term safety studies. The main focus of the programme is on the strategies for the disposal of long-lived radioactive waste, mostly spent fuel and high-level waste from fuel reprocessing, and on the assessment of long-term safety and the evaluation of geological sites potentially suitable for the construction of underground disposal facilities.

Currently the NEA does not compile or maintain information on the quantities of radioactive wastes generated in the member countries.

#### 3.1 **REPORTING TO THE EUROPEAN UNION**

The following tables provide information from the 2007 Inventory in the appropriate form. All values are given to two significant figures. The volume of packaged waste is now reported (Tables 3.2, 3.3 and 3.4) where the volume of conditioned waste was given in the latest Situation Report [3]. The volume of packaged waste is the displacement volume of the containers in which the waste is conditioned, whereas the volume of conditioned waste is the volume of packaged waste is the volume of the waste plus immobilising medium within the container. The volume of packaged waste is between 20% and 50% greater than the volume of conditioned waste depending on the type of container.

### Table 3.1:Wastes quantities either disposed of or in interim storage at<br/>1 April 2007 for which a disposal route exists

Quantity (m <sup>3</sup> )	Period	Type of disposal	Site	Still in use? <sup>(1)</sup>
20,000	Until 1983	Sea	North Atlantic	No
13,000	Until 1976	Sea	UK coastal waters	No
800,000 200,000	Up to 1995 Up to 2007	Near surface (trenches) Near surface (vault)	LLWR (nr Drigg)	No Yes
33,600 (+ 6,900 in buffer storage)	Up to 2007	Near surface	Dounreay	No

(1) The UK currently operates one LLW disposal facility, the Low Level Waste Repository (LLWR). This is a near-surface facility located near the village of Drigg, owned by the NDA and run by the Low Level Waste Repository Site Licence Company Ltd. This takes waste that meets the Conditions for Acceptance (CfA). There are currently no facilities for disposal of ILW and HLW in the UK. Disposal of waste to sea no longer takes place.

# Table 3.2:Waste quantities in interim storage at 1 April 2007 for which no<br/>disposal route is available<br/>Volumes when packaged

Quantity of waste in storage <sup>(1)</sup>			
LILW-SL (m <sup>3</sup> ) (2)	LILW-LL (m <sup>3</sup> ) <sup>(3)</sup>	HLW (m <sup>3</sup> )	Comments
1,450	133,000	1,270	ILW and HLW volumes include waste from reprocessing overseas spent fuel.

(1) Volumes are for wastes when packaged for long-term management based on the probable conditioning method and container type. Volumes are given to 3 significant figures.

(2) Comprises waste classified as ILW (1,430m<sup>3</sup>) and LLW (21m<sup>3</sup>) where the concentration of long-lived (half-life greater than 30 years) alpha emitting radionuclides is limited to 400Bq/g in the conditioned wasteform and where there are no beta/gamma emitting radionuclides with half-lives of more than 30 years.

(3) Comprises waste classified as ILW (133,000m<sup>3</sup>) and LLW (100m<sup>3</sup>) that do not meet the conditions for short-lived waste.

	Quantity of waste arising during period (m <sup>3</sup> ) <sup>(2)</sup>				
Period <sup>(1)</sup>	LILW-SL (3)	LILW-LL <sup>(4)</sup>	HLW	Notes	
2007	14,400	36,400	46.4		
2008	10,000	34,500	62.6		
2009	6,450	41,500	48.0		
2010-2014	272,000	229,000	-201	Spent fuel reprocessing is assumed	
2015-2019	87,500	182,000	194	HLW exports (hence some negative figures) and assume substitution	
2020-2024	91,000	170,000	0	arrangements are implemented.	
2025-2029	90,400	139,000	0		
2030-2039	28,800	236,000	0		
2040-2049	3,660	141,000	0		
2050-2059	1,560	205,000	0		
2060-2099	1,660	876,000	0	Principally large volumes of building	
Post-2099	207	561,000	0	decommissioning.	
Total	608,000	2,850,000	149		

## Table 3.3:Estimated arisings of wasteVolumes when packaged

(1) Financial years 1 April to 31 March.

(2) Volumes are for wastes when packaged for long-term management based on the probable conditioning method and container type. Volumes are given to 3 significant figures.

(3) Comprises waste classified as ILW (937m<sup>3</sup>) and LLW (607,000m<sup>3</sup>) where the concentration of long-lived (half-life greater than 30 years) alpha emitting radionuclides is limited to 400Bq/g in the conditioned wasteform and where there are no beta/gamma emitting radionuclides with half-lives of more than 30 years.

(4) Comprises waste classified as ILW (229,000m<sup>3</sup>) and LLW (2,620,000m<sup>3</sup>) that do not meet the conditions for short-lived waste.

## Table 3.4:Estimated annual waste production for reactor typesVolumes when packaged

	Quantity of waste (m <sup>3</sup> per GW(e).y) <sup>(1)</sup>			
Reactor type	LILW-SL <sup>(2)</sup>	LILW-LL <sup>(3)</sup>	HLW	Comments
Magnox	0	1,800	0	Operating stations only: Oldbury & Wylfa
AGR	0.3	890	0	
PWR	0	430	0	

(1) Volumes are for wastes when packaged for long-term management based on the probable conditioning method and container type. Station operational and decommissioning wastes are included. Spent fuel reprocessing wastes are excluded. Volumes are given to 2 significant figures.

(2) Comprises waste classified as ILW and LLW where the concentration of long-lived (half-life greater than 30 years) alpha emitting radionuclides is limited to 400Bq/g in the conditioned wasteform and where there are no beta/gamma emitting radionuclides with half-lives of more than 30 years.

(3) Comprises waste classified as ILW and LLW that do not meet the conditions for short-lived waste.

#### 3.2 REPORTING TO THE INTERNATIONAL ATOMIC ENERGY AGENCY

The following tables provide information from the 2007 Inventory in a form compliant with the obligations of the Joint Convention on the Safety of Spent Fuel Management and on the Safety of Radioactive Waste Management. All values are given to two significant figures. The volume of packaged waste is now reported where the volume of conditioned waste was given in the latest National Report [5]. The volume of packaged waste is the displacement volume of the containers in which the waste is conditioned, whereas the volume of conditioned waste is the volume of the volume volume of the volume of packaged waste is between 20% and 50% greater than the volume of conditioned waste depending on the type of container.

Waste type	At 1.4.2007	Volume (m <sup>3</sup> ) <sup>(1)</sup>
HLW	Total	1,930
	Packaged	847
	Unpackaged	1,090
ILW	Total	101,000 <sup>(2)</sup>
	Packaged	29,000
	Unpackaged	71,500
LLW	Total	236,000 <sup>(3)</sup>
	Packaged	200,000
	Unpackaged	36,300

### Table 3.5:Radioactive wastes existing at 1 April 2007 from all sourcesPackaged and unpackaged volumes

(1) Volumes are given to 3 significant figures.

(2) Can be categorised as 716m<sup>3</sup> of LILW-SL and 99,800m<sup>3</sup> of LILW-LL.

(3) Can be categorised as 8,380m<sup>3</sup> of LILW-SL and 228,000m<sup>3</sup> of LILW-LL.

# Table 3.6:Expected total waste volumes from existing facilities to end of<br/>life<br/>Volumes when packaged <sup>(1)</sup>

Waste type	At 1.4.2007	Future arisings (m <sup>3</sup> )	Total (m <sup>3</sup> )
HLW	1,270	149	1,420
ILW	134,000	230,000	364,000
LLW	241,000	3,230,000	3,470,000
Total	377,000 <sup>(2)</sup>	3,460,000 <sup>(3)</sup>	3,830,000

(1) Volumes are given to 3 significant figures.

(2) Can be categorised as 11,700m<sup>3</sup> of LILW-SL and 364,000m<sup>3</sup> of LILW-LL.

(3) Can be categorised as 608,000m<sup>3</sup> of LILW-SL and 2,850,000m<sup>3</sup> of LILW-LL.

Table 3.7: Annual disposals of LLW (2002-2006) (1)

Year	Total volume (m <sup>3</sup> ) <sup>(2, 3)</sup>	
2002	10,800	
2003	11,400	
2004	12,900	
2005	12,800	
2006	12,900	

- (1) Total volume of waste packages disposed of at the LLWR.
- (2) Volumes are given to 3 significant figures.
- (3) In 1995, a new high force compaction facility was introduced for wastes consigned to the LLWR. This has significantly reduced the net volumes disposed of.

- 1 Pöyry Energy Ltd. *The 2007 UK Radioactive Waste Inventory Main Report.* DEFRA/RAS/08.002, NDA/RWMD/004, ISBN 978-1-84029-388-3. March 2008.
- 2 Pöyry Energy Ltd. *Radioactive Wastes in the UK A Summary of the 2007 Inventory.* DEFRA/RAS/08.001, NDA/RWMD/003, ISBN 978-1-84029-387-6. March 2008.
- 3 *Fifth Situation Report: Radioactive Waste Management in the Enlarged European Union.* EUR 20653EN, February 2003.
- 4 Fourth Report from the Commission on the Present Situation and Prospects for Radioactive Waste Management in the European Union. COM (1998) 799 final, January 1999.
- 5 The United Kingdom's Second national report on compliance with the obligations of the joint Convention on the safety of spent fuel management and on the safety of radioactive waste management. Department for the Environment, Food and Rural Affairs, February 2006.



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Further copies of this and the other 2007 Inventory reports can be obtained on CD-ROM from the NDA (see address below) or via the UK Radioactive Waste Inventory website www.nda.gov.uk/ukinventory

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Front cover images: top left - Wylfa site, top right - Low Level Waste Repository, bottom left - Harwell site, bottom right - Hunterston A site